

Back from the brink: A case study on transforming health & safety management through enforcement

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Background - 2005



LT Seveso (COMAH) site Small operator – high risks

- Highly pyrophoric substances
- Electrolysis
- Main reaction gives off hydrogen

US owned subsidiary – regularly audited and award winning







- 2005 inspection identifies need to improve site process procedures
- Site manager goes on 'gardening leave'
- Early 2006 Report of burn in electrolysis plant prompts investigation
- Evident no improvement so first piece of enforcement action taken to write appropriate operating procedures (human factors)

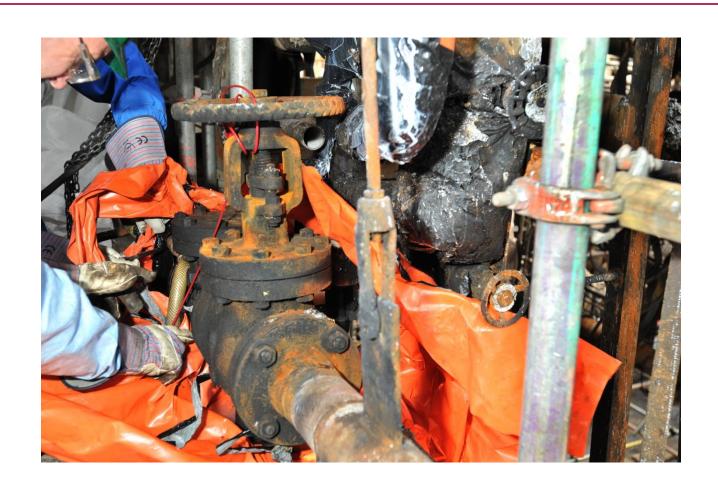
2007 - Audit



- Based on HSG65 principles 'POPMAR'
- 4 days on site safety management systems and process safety
- Interviews and site tour
- Significant concerns raised during site tour

What?! Part 1





What!? Part 2





Enforcement action



- Six improvement notices:
 - Safety instrumentation system (SIS) assessments
 - SIS testing
 - Main process safety risk
 - Major accident risk asses
 - SMS arrangements
 - Emergency plan
- Used UK Enforcement Management Model (EMM)





- Senior executive came over from parent company
 - "Here's what's wrong; Here's what you need to do; Here's how you do it"
- Both former site manager and safety manager leave
- Positive response and notices complied with
- New safety manager appointed exproduction





- Prosecuted for another burn in 2007 (£13,000 fine)
- Decision made about future of plant electrolysis closed down, plant stays open
- Re-audited by parent company in 2008 –
 HSE attends

2013



- HSE audits plant again 2 days on site
- Focused on leadership, worker involvement, training and control of contractors
- Astonishing transformation
 - Better led visible exemplar
 - End to blame culture positive attitude to criticism
 - Openness about imperfections
 - 'Improving health and safety saved this plant'





Lessons?



- Prosecution of individuals
- Two faces of a company
- Health and safety culture never in isolation
- Trained to look at rational objects and systems – have to deal with irrational humans
- You reap what you sow

Questions



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